Gosetzgebungsleitfaden

itfaden für die Ausarbeitung
von Erlassen des Bundes

kentzelen der Rechtsetzung
von Erlassen des Bundes

Designing a Controlled Natural Language for the Representation of Legal Norms

Stefan Hoefler and Alexandra Bünzli

University of Zurich

Overview

tzgebungsleitfaden



- 1 Motivation
- 2 Design Requirements
- 3 Design Decisions
- 4 State of Development
- **5** Conclusion

Motivation Design Requirements Design Decisions State of Development Conclusion

Artificial intelligence & Law

zgebungsieitrauen

Richtlinien der Rechtsetzung (von 21. Detweker 2003)

Tasks

- 1 How can legal reasoning be formalised?
- 2 How can legal knowledge be formalised?

Problem

One of the main obstacles to progress in the field of artificial intelligence and law is the natural language barrier.

Since the raw materials of the law are embodied in natural language – cases, statutes, regulations, etc. – the designer of a knowledge-based legal information system today must translate them, by hand, into a formal language, just to get started. (McCarty 2007:217)

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Knowledge engineer

- familiar with formal representations
- no legal expertise

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Legal expert (lawyer)

- legal expertise
- not familiar with formal representations

Richtlinien der Rechtsetzung (vom 21. Decomber 2003)

Can controlled natural language bridge the gap?

Richtlinien der Rechtsetzung

Can controlled natural language bridge the gap?

Research question

Can we develop a controlled natural language that can serve as an **interlingua** between legal texts and formal representations?

Motivation Design Requirements Design Decisions State of Development Conclusion

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Controlled Legal German (CLG)

Can we design a controlled natural language for the representation of legal norms codified in Swiss statutes and regulations?

Motivation Design Requirements Design Decisions State of Development Conclusion

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Controlled Legal German (CLG)

Can we design a controlled natural language for the representation of legal norms codified in Swiss statutes and regulations?

Requirements

- 1 CLG must be formal, i.e. have an unambiguous formal semantics.
- 2 Swiss legislative texts must be easy to translate into CLG.
- **3** CLG representations must be easy to verify for legal experts.

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Richtlinien der Rechtsetzung

Design requirement I

CLG must be formal, i.e. have an unambiguous formal semantics.

Question: What form of logical representation shall CLG be mapped to?

Problem: Existing formats idiosynchratic; no standard available yet.

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Richtlinien der Rechtsetzung

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Richtlinien der Rechtsetzung

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Required inventory of logical concepts

FOL, intensional logic, temporal logic, ...



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- ...

Considerations

- Formal representations are always simplifications of some sort...
- ... but even with shallow representations, one can do useful stuff.

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- Map CLG onto a logical form that is
 - **1 generic** enough to be converted into other formats
 - **2** "deep" enough to capture the **essential content** of a norm: Who must do what under which circumstances?

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Richtlinien der Rechtsetzung

(von 21, Deportber 2003)

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- Ignore superstructures (for the moment).

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Richtlinien der Rechtsetzung
(vom 21, December 2005)

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 - **2** "deep" enough to capture the **essential content** of a norm: Who must do what under which circumstances?
- Start with individual sentences, representing individual norms.
- Ignore superstructures (for the moment).
- Add logical concepts incrementally during development.

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für die Ausarbeitung
Richtlinien der Rechtsetzung
tom 21. Debetker 2003)

Art. 1 Abs. 1 BGG

Das Bundesgericht ist die oberste rechtsprechende Behörde.

'The Federal Supreme Court is the supreme judicial authority.'

 $\exists !xy : federal_supreme_court(x) \land supreme_judicial_authority(y) \land \mathcal{O} \exists e : is(e, x, y)$

Richtlinien der Rechtsetzung

Current semantic underpinning

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Logical concepts included so far

- FOL + deontic concepts (obligation, permission, prohibition)
- existential, universal and counting quantifiers
- some constituents (Adj+N, adverbial phrases) are not yet analysed
- reification/quantification of events
- no temporal or intensional concepts yet

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Function words

controlled semantics

Content words

- user-defined semantics
- mapped onto atomic predicates
 - → essential in the context of legal rule systems: open-texturedness/vagueness of the concepts is maintained

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Richtlinien der Rechtsetzung (vom 21. Denomber 2003)

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Designing the controlled natural language



Main task

• Controlling ambiguous constructions and function words

Methods

- 1 prohibit their use
- 2 assign them a default interpretation

Design decisions

- which constructions shall be allowed/prohibited?
- which readings shall be defined as default interpretations?

Designing the controlled natural language



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Design requirements

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Requirements II+III

CLG must facilitate two operations:

- **1** translation of legislative texts into CLG (by knowledge engineers)
- verification of the CLG representation (by legal experts)
- → Design requirements
 - proximity to conventional legislative language
 - 2 maximal explicitness

How can this be achieved?

Methods I

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Method I: simulating domain characteristics

CLG construction and interpretation rules must reflect the conventions of legislative language.

Origins of these conventions

- pragmatics of the text domain
- 2 historically grown frequency distributions
- 3 standards defined in official drafting guidelines
- 4 stylistic means artificially developed to improve readibility

Methods II

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Method II: providing syntactic sugar

CLG must provide ample **syntactic sugar**: constructions with default interpretations must have **explicit paraphrases**.

Methods II

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Richtlinien der Rechtsetzung (von 21. Deserzher 2003)

Method II: providing syntactic sugar

CLG must provide ample **syntactic sugar**: constructions with default interpretations must have **explicit paraphrases**.

Procedure

source text

↓

conventional representation in CLG

explicit representation in CLG

easier if CLG resembles source lang.

deterministic

Pragmatics of the text domain I

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Norms contain two basic types of modality:

- **obligation**: müssen ('must'), haben zu ('have to'), no modal verb
- permission: dürfen ('may'), 'können ('can')

In CLG semantically equivalent:

- Radfahrer müssen einen Helm tragen.
 - 'Cyclists **must** wear a helmet.'
- Radfahrer **haben** einen Helm **zu** tragen.
 - 'Cyclists have to wear a helmet.'
- Radfahrer tragen einen Helm.
 - 'Cyclists wear a helmet.'

Pragmatics of the text domain II

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Richtlinien der Rechtsetzung (von 21. Dedorber 2003)

Example

Radfahrer müssen mindestens einen Rückstrahler tragen.

'Cyclists must wear at least one reflector.'

Pragmatics of the text domain II

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Richtlinien der Rechtsetzung (vom 21, Desember 2003)

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\forall x : (cyclist(x) \rightarrow \mathcal{O} \exists ey : (reflector(y) \land wears(e, x, y)))
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Pragmatics of the text domain II

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Richtlinien der Rechtsetzung

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Richtlinien der Rechtsetzung

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Richtlinien der Rechtsetzung

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Pragmatics of the text domain II

zgebungsleitfaden

Richtlinien der Rechtsetzung

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Pragmatics of the text domain II

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Richtlinien der Rechtsetzung

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Mindestens eine Veranstaltung muss allen Personen offen stehen.

'At least one event must be open to all persons.'

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Interpretation rule

Modal verbs have wide scope over the whole sentence.

Pragmatics of the text domain III

Richtlinien der Rechtsetzung (von 21. Decomber 2003)

Interpretation rule

Modal verbs have wide scope over the whole sentence.

Explicit paraphrase

Es ist obligatorisch, dass Radfahrer mind. einen Rückstrahler tragen. 'It is obligatory that cyclists wear at least one reflector.'

Alternatives

- Es ist vorgeschrieben, dass ('it is prescribed that')
- Es ist zwingend, dass ('it is coercive that')
- ...

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Richtlinien der Rechtsetzung

§ 67 Abs. 2 Regulation of the University of Zurich

Ein Mitglied der Universitätsleitung führt den Vorsitz.

'A member of the university board takes the chair.'

$\S\,8$ Abs. 7 Regulation of the University of Zurich

Ein Titel [...] kann [...] entzogen werden, wenn die Inhaberin oder der Inhaber die Interessen der Universität ernsthaft verletzt.

'A title can be revoked if the holder seriously violates the interests of the university.'

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Richtlinien der Rechtsetzung (vom 21. Desorrber 2003)

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 $\exists x : member(x) \land \dots$

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Richtlinien der Rechtsetzung (von 21. December 2005)

§ 3 Abs. 3 Regulation of the University of Zurich

Dienstleistungen sind [...] kostendeckend in Rechnung zu stellen.

'Services have to be charged so that the costs are covered.'

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Richtlinien der Rechtsetzung

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Interpretation rule

Indefinite noun phrases are interpreted as universally quantified in vorfeld position and as existentially quantified elsewhere.

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Richtlinien der Rechtsetzung

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Interpretation rule

Indefinite noun phrases are interpreted as universally quantified in vorfeld position and as existentially quantified elsewhere.

§ 2 Abs. 4 Regulation of the University of Zurich

Besondere Veranstaltungen können auch für eine breite Öffentlichkeit angeboten werden.

'Specific events can also be offered to a broader public.'

 $\exists x : event(x) \land \dots$

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Richtlinien der Rechtsetzung (vom 21. Dezwerber 2005)

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Ein Mitglied der Universitätsleitung führt den Vorsitz.

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Richtlinien der Rechtsetzung

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 $\forall x : member(x) \rightarrow \dots$



Rephrase (e.g. as a passive construction)

Der Vorsitz wird von einem Mitglied der Universitätsleitung geführt.

'The chair is taken by a member of the university board.'

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Richtlinien der Rechtsetzung

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Rephrase (e.g. as a passive construction)

Der Vorsitz wird **von einem Mitglied** der Universitätsleitung geführt. 'The chair is taken **by a member** of the university board.'

 $\ldots \land \exists x : member(x) \land \ldots$



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Richtlinien der Rechtsetzung

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'A member of the executive board of the university takes the chair.'

$$\forall x : member(x) \rightarrow \dots$$



Rephrase (e.g. as a passive construction)

Der Vorsitz wird von einem Mitglied der Universitätsleitung geführt.

'The chair is taken by a member of the university board.'

$$\ldots \land \exists x : member(x) \land \ldots$$



Additional advantage:

The subject now correctly designates what the norm is **about**.

Drafting guidelines

tzgebungsleitfaden

Leitfaden für die Ausarbeitung

Richtlinien der Rechtsetzung (vom 21. Desserber 2005)

Example from the drafting guidelines of the canton of Zurich

- ¹Die Kantone können Fachhochschulen einrichten.
- ²**Sie** werden selbständig geleitet.
- ¹The cantons may establish technical universities.
- ²**They** are governered autonomously.'

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Richtlinien der Rechtsetzung

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Drafting guideline → interpretation rule

Pronouns should only refer to the subject of their own sentence or to the subject of the immediately preceding sentence.

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Stylistic conventions I

gebungsleitfaden

faden für die Ausarbeitung

Richtlinien der Rechtsetzung (vom 21, Desorder 2005)

Art. 20 Abs. 3 BGG

In Fünferbesetzung entscheiden sie ferner über Beschwerden gegen referendumspflichtige kantonale Erlasse und gegen kantonale Entscheide über die Zulässigkeit einer Initiative oder das Erfordernis eines Referendums.

'In a composition of five, they further decide on appeals against cantonal decrees that are subject to referendum and against cantonal decisions on the admissability of an initiative or the necessity of a referendum.'

Stylistic conventions I

gebungsleitfaden

en für die Ausarbeitung

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zgebungsleitfaden

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Explicit paraphrase?

→ exploit structures provided by conventional legislative language

Stylistic conventions II

zgebungsleitfaden

Richtlinien der Rechtsetzung

Rephrase as an explicit enumeration

In Fünferbesetzung entscheiden sie ferner über Beschwerden gegen:

- a. referendumspflichtige kantonale Erlasse;
- b. kantonale Entscheide über die Zulässigkeit einer Initiative;
- c. kantonale Entscheide über das Erfordernis eines Referendums.

'In a composition of five, they further decide on appeals against:

- a. cantonal decrees that are subject to referendum;
- b. cantonal decisions on the admissability of an initiative;
- c. cantonal decisions on the necessity of a referendum.'

itfaden für die Ausarbeitung von Erlassen des Bundes Richtlinien der Rechtsetzung

At the moment, CLG comprises about two dozen construction and interpretation rules, addressing phenomona such as:

 attachment ambiguities (prepositional phrases, relative clauses)

von Erlassen des Bundes

Richtlinien der Rechtsetzung

- attachment ambiguities
 (prepositional phrases, relative clauses)
- plural ambiguities
 (distributive/collective/cumulative readings)

itfaden für die Ausarbeitung von Erlassen des Bundes

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itfaden für die Ausarbeitung von Erlassen des Bundes

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(vom 21, December 2005)

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eitfaden für die Ausarbeitung von Erlassen des Bundes Richtlinien der Rechtsetzung

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 (articles, domain-specific function and content words)
- referential ambiguities (pronouns, relational nouns)
- functional ambiguities

 (arising from the relatively free German word order)

otivation Design Requirements Design Decisions State of Development Conclusion

State of development II

readon für die Ausarbeitung

Regterungerni des Kenthan Zürich

Richtlinien der Rechtsetzung

(von 21, Desorber 2003)

Syntax

- sentence patterns for simple norms and for legal definitions
- only present tense
- only canonical word order
- active and passive voice
- prepositional phrases only attach to verbs
- subordinate clauses restricted to conditional and relative clauses
- no genitive attributes (exception: the agent of nominalised verbs)
- no particles (dennoch, also, auch, nur, ...)
- negation only permitted at specific positions

Richtlinien der Rechtsetzung

Art. 55 Abs. 1 Employee Regulation ETH

Bei der Geburt eines Kindes hat der Angestellte Anspruch auf eine einmalige Zulage von 530 Franken.

'Upon the birth of a child, the employee is entitled to a one-time allowance of 530 francs.'

Richtlinien der Rechtsetzung

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Approximately 216,000 children are born every year.

Richtlinien der Rechtsetzung (vom 21, Denomber 2003)

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- Approximately 216,000 children are born every year.
- The employee is entitled to an allowance of 530 francs per child being born.

Richtlinien der Rechtsetzung

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'Upon the birth of a child, the employee is entitled to a one-time allowance of 530 francs.'

- Approximately 216,000 children are born every year.
- The employee is entitled to an allowance of 530 francs per child being born.
- Therefore, the employee is entitled to an annual allowance of 114,480,000 francs.

Key points

Leitfaden für die Ausarbeitung von Erlassen des Bundes

Richtlinien der Rechtsetzung

(von 21. December 2005)

 We are exploring the potential of the employment of controlled natural lanuage as an **interlingua** between legal texts an formal representations.

- To facilitate the translation of the source texts into the controlled language, the controlled language has to resemble conventional legal language.
- To facilitate its verification, **explicit paraphrases** for language constructs with default interpretations must be available.
- To fulfil these two requirements, we
 - ensure that our construction and intepretation rules reflect conventions and frequency distributions of legal language, and
 - endow our controlled natural language with ample syntactic sugar.

eistaden für die Ausarbeitung

Rightfungerat des Kantaus Zürich

Rightfinien der Rechtsetzung

(von 21. Detwerker 2003)

itfaden für die Ausarbeitung von Erlassen des Bundes Richtlinien d. (vom 21, December

① On the one hand, the requirement that our controlled language must resemble the language of legislative texts substantially increases the amount of work to be put into its **design**.

itfaden für die Ausarbeitung von Erlassen des Bundes (von 21, Dermeter 2003)

① On the one hand, the requirement that our controlled language must resemble the language of legislative texts substantially increases the amount of work to be put into its **design**.

② On the other hand, the **conventions** of legal language often provide the very means needed to control certain ambiguous constructions.

eitfaden für die Ausarbeitung von Erlassen des Bundes Richtlinien der Rechtsetzung twos 21. December 2009

- On the one hand, the requirement that our controlled language must resemble the language of legislative texts substantially increases the amount of work to be put into its **design**.
- ② On the other hand, the **conventions** of legal language often provide the very means needed to control certain ambiguous constructions.
- However, our work would become a lot easier if the linguistic peculiarities of legal language had been studied more thoroughly.

eitfaden für die Ausarbeitung von Erlassen des Bundes Richtlinien der Rechtsetzung (von 2.1. December 2005)

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- ② On the other hand, the **conventions** of legal language often provide the very means needed to control certain ambiguous constructions.
- However, our work would become a lot easier if the linguistic peculiarities of legal language had been studied more thoroughly.
- It is not always possible to provide explicit paraphrases without resorting to extra-linguistic means such as brackets etc.

von Erlassen des Bundes

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Richtlinien der Rechtsetzung

Von 21. Decorder 200)

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- ② On the other hand, the **conventions** of legal language often provide the very means needed to control certain ambiguous constructions.
- However, our work would become a lot easier if the linguistic peculiarities of legal language had been studied more thoroughly.
- 4 It is not always possible to provide explicit paraphrases without resorting to extra-linguistic means such as brackets etc.
- **6** Translating a legislative text into a controlled natural language helps understanding its meaning properly.
 - \rightarrow Even if we cannot perform automated legal reasoning (yet), a controlled legal language can serve as a tool for clarification in legislative drafting and/or legal training.